

Message Text

PAGE 01 STATE 060528

70

ORIGIN ARA-17

INFO OCT-01 L-03 SS-14 NSC-10 CIAE-00 INR-10 NSAE-00

RSC-01 COA-02 EB-11 COME-00 AID-20 IGA-02 DODE-00

DOT-00 CG-00 PM-09 IO-12 ADP-00 AF-10 EA-11 EUR-25

NEA-10 OMB-01 /169 R

DRAFTED BY ARA/ LA- PLC: RLRIDGWAY

4/2/73 EXT 29192

APPROVED BY ARA/ BR: SLOW

ARA/ BR: DMCLAIN

L/ OA: CAMITTA

ARA/ LA- PLC: RHMELTON

----- 088311

R 022249 Z APR 73

FM SECSTATE WASHDC

TO AMEMBASSY BRASILIA

INFO AMCONSUL RIO DE JANEIRO

AMCONSUL SAO PAULO

C O N F I D E N T I A L STATE 060528

EO: 11652: XGDS3

TAGS: PFOR, BR

SUBJECT: FY 74- FY 75 BRAZIL CASP

REFERENCE: BRASILIA'S 1720

1. RECENT EXCHANGES ON THE SUBJECT OF BRAZIL AND LOS, PARTICULARLY REFTTEL, IN OUR VIEW WOULD, THROUGH INCORPORATION INTO THE TEXT OF CASP ISSUE NO. 4, ASSIST PRE- IG CONSIDERATION OF THIS MATTER. DRAWING ON REFTTEL, WE SUGGEST THE FOLLOWING REVISIONS OF CASP ISSUE NO. 4.

2. STATEMENT OF ISSUE. IN VIEW OF OUR OPPOSING LOS POSITIONS, HOW CAN THE US BEST ACT SO THAT ONCE BRAZIL CONFIDENTIAL

PAGE 02 STATE 060528

IS IN A POSITION TO CHANGE ITS MIND PUBLICLY, IT WILL DO SO IN A REASONABLE MANNER AND WITH A FULL APPRECIATION

OF US INTERESTS?

3. IMPORTANT ASSUMPTIONS. REVISE AND RENUMBER AS FOLLOWS: ASSUMPTION NO. 4 BECOMES NO. 1; NO. 1 BECOMES NO. 2; NO. 2 BECOMES NO. 3; INSERT AS NO. 4 " BRAZIL REALIZES IT IS IN EXTREME POSITION ON LOS AND ITS GROWING SENSE OF ISOLATION IS CAUSING DISCOMFORT; NO. 3 BECOMES NO. 5.

4. ISSUE RESOLUTION. RECOMMENDATION NO. 1 CHANGED AFTER " AND FOREIGN MINISTER GIBSON BARBOZA" TO READ " TO ENGAGE IN THOROUGHGOING DISCUSSION OF LOS DIFFERENCES IN ORDER TO DETOUGHT THAT THE OUTSTANDING DIFFERENCES ON ALLOCATION OF PORTFOLIOS REPRESENT NO INSURMOUNTABLE OBSTACLES PROVIDED BOTH SIDES ARE GENUINELY INTERESTED IN EARLY FORMATION OF A NEW GOVERNMENT. HE STRESSED THAT BOTH SIDES HAD ACCEPTED PRINCIPLE THAT IF ONE SIDE HOLDS THE TOP POSITION IN A MINISTRY, THE NUMBER TWO SLOT WOULD GO TO T E OTHER SIDE. IN THIS WAY BOTH SIDES WILL BE REPRESENTED IN EACH MINISTRY. ACCORDING TO PHENG, SOUVANNA IS WILLING TO GIVE TOP POSITION TO THE LPF IN FOREIGN AFFAIRS, FINANCE, AND ECONOMY AS LONG AS RLG CAN HOLD ON TO DEFENSE, INTERIOR AND EDUCATION. OTHER TOP JOBS COULD GO TO THE " NEUTRAL" TECHNICIANS. PHENG SAID THAT ONE BARGAINING SESSION COULD IRON OUT DIFFERENCES BETWEEN THE TWO SIDES ON THE NEW GOVERNMENT IF LPF IS TRULY EMBUED WITH DESIRE TO SETTLE. HOWEVER PHOUN' S INSISTENCE THAT POLITICAL FEATURES OF VIENTIANE AGREEMENT CANNOT BE IMPLEMENTED UNTIL AGREEMENT REACHED ON MILITARY ISSUES WOULD INDICATE LPF WANTS TO POSTPONE FORMATION OF COALITION GOVERNMENT FOR THE TIME BEING.

3. ON THE MILITARY SIDE, PHENG SAID LPF' S 26 PAGE DOCUMENT INCLUDES FEATURES COMPLETELY UNACCEPTABLE TO RLG. NEGOTIATIONS TO BRING TWO SIDES CLOSER TOGETHER WOULD TAKE WEEKS MONTHS OR PERHAPS EVEN LONGER. SPECIFICALLY PHENG MENTIONED THREE FEATURES OF LPF DRAFT WHICH ARE UNACCEPTABLE TO RLG:

A. COMPLETE NEUTRALIZATION OF VIENTIANE AND LUANG PRABANG. LPF INSISTS THAT ALL REPEAT ALL TROOPS MUST BE MOVED OUT OF THESE TWO CITIES.

B. ESTABLISHMENT OF A CLEAR LINE OF DEMARCATION OF TERRITORY HELD BY EACH SIDE. BACK IN 1962 THE TWO SIDES COULD NEVER AGREE ON SUCH A LINE AND IT IS DOUBTFUL THAT TWO SIDES COULD AGREE AGREE ON IT NOW. INADDITION, PHENG SAID LPF IS INSISTING ON THE CREATION OF A NO MAN' S LAND BETWEEN THE WO ZONES. CERTAIN AREAS SUCH AS THAKEK WHERE THE LPF IS ALREADY ON THE MEKONG, THIS IS NOT FEASIBLE. FAR GENERAL STAFF WHICH HAS BEEN BEEN CONSULTED FINDS THIS FEATURE PARTICULARLY UNACCEPTABLE.

CONFIDENTIAL

PAGE 03 VIENTI 02454 030116 Z

C. LPF REFUSAL TO ENDOW ICC AND LAO JOINT MILITARY COMMISSION WITH ANY SUPERVISORY OR CONTROL POWERS. LPF ARGUE THAT GRANTING OF SUCH POWERS TO ICC IS ABDICATION OF LAO SOVEREIGNTY.

4. PHENG SAID THAT AFTER DISCUSSING WITH SOUVANNA LPF DOCUMENT, THEY CONCLUDED THAT LPF IS REALLY TRYING TO ESTABLISH TWO IMPERMEABLE ZONES WHICH IS CONTRARY TO SOUVANNA'S EFFORT TO MAINTAIN UNITY OF LAOS AND INTEGRATE LPF INTO NATION.

5. FACED WITH WHAT SOUVANNA CONSIDERS SWITCH IN LPF POSITION, RPRIME MINISTER HAS SUMMONED PHOUN SIPRASEUTH FOR LATER THIS AFTERNOON IN ORDER TO URGE LPF TO SEPARATE POLITICAL ISSUES FROM MILITARY PROBLEMS BECAUSE OTHERWISE COALITION GOVERNMENT CANNOT BE FORMED IN NEAR FUTURE. PHENG EXPECTS PHOUN TO TRANSMIT SOUVANNA'S REQUEST TO SAM NEUA AND ANSWER WILL NOT BE KNOWN FOR A COUPLE OF DAYS.

6. IF SOUVANNA'S APPEAL IS NOT HEEDDED BY SAM NEUA, PHENG THINKS THAT SOUVANNA MAY TAKE FOLLOWING STEPS:

A. APPEAL DIRECTLY TO SOUPHANOUVONG IN PERSONAL MESSAGE TO GET LPF TO ADHERE TO TIME SCHEDULE ESTABLISHED IN FEBRUARY VIENTIANE AGREEMENT WHICH CALLS FOR FORMATION OF COALITION GOVERNMENT BY MARCH 23.

B. HOLD PRESS CONFERENCE CALLING ATTENTION TO RLG'S GOOD WILL IN EFFORT TO CARRY OUT FEBRUARY VIENTIANE AGREEMENT AND PUTTING ONUS ON IMPASSE ON SAM NEUA.

C. ASK USG TO PUT PRESSURE ON HANOI TO HAVE LPF COMPLY WITH PROVISIONS OF VIENTIANE AGREEMENT REGARDING FORMATION OF COALITION GOVERNMENT.

7. DCM ASKED PHENG HOW HE EXPLAINED WHAT APPEARS TO BE SWITCH IN LPF POSITION AFTER HAVING PRESSED SO HARD FOR EARLY FORMATION OF NEW GOVERNMENT IN FEBRUARY NEGOTIATIONS. PHENG REPLIED THAT HARD LINERS SUCH AS NOUHAK AND KAYSONE APPEAR TO BE IN CHARGE OF THE LPF APPARATUS IN SAM NEUA AND THEY, UNDER PRESSURE FROM HANOI, MAY WISH TO UNDO WHAT PHOUMI HAD NEGOTIATED WITH THE RLG IN FEBRUARY. PHENG SAID THAT PHOUMI HAD TOLD SOUVANNA PRIOR TO HIS DEPARTURE FOR SAM NEUA THAT NEW COALITION GOVERNMENT SHOULD BE FORMED AS SOON AS POSSIBLE, EVEN WITHIN FIFTEEN DAYS OF SIGNING OF AGREEMENT. NOW THAT SAM NEUA APPEARS TO HAVE ADOPTED A DIFFERENT STANCE, PHOUMI DOES NOT DARE TO COME BACK TO FACE SOUVANNA. PHENG OPINED THAT PERHAPS HANOI IS PRESSURING SAM NEUA TO DELAY FORMATION OF A COALITION GOVERNMENT BECAUSE LATTER EVENT WOULD START CLOCK TICKING ON WITHDRAWAL OF
CONFIDENTIAL

PAGE 04 VIENTI 02454 030116 Z

FOREIGN TROOPS, SOMETHING HANOI DOES NOT WANT TO HAPPEN AS LONG AS CAMBODIAN WAR CONTINUES AND HANOI NEEDS HO CHI MINH TRAIL TO RESUPPLY INSURGENTS IN CAMBODIA.

8. COMMENT. AFTER EARLY BLUSH OF OPTIMISM, KEY RLG NEGOTIATORS HAVE GONE TO OTHER EXTREME ON PROSPECT OF MEETING SOUVANNA'S SELF-IMPOSED DEADLINE FOR FORMING NEW GOVERNMENT PRIOR TO LAO NEW YEAR MID- APRIL.
GODLEY

CONFIDENTIAL

<< END OF DOCUMENT >>

Message Attributes

Automatic Decaptioning: X
Capture Date: 07 MAY 1999
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: n/a
Control Number: n/a
Copy: SINGLE
Draft Date: 02 APR 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE060528
Document Source: ADS
Document Unique ID: 00
Drafter: ARA/ LA- PLC: RLRIDGWAY
Enclosure: n/a
Executive Order: N/A
Errors: n/a
Film Number: n/a
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730460/abqceifq.tel
Line Count: 164
Locator: TEXT ON-LINE
Office: ORIGIN AR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: BRASILIA' S 1720
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags: ANOMALY
Review Date: 16 JAN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <16-Jan-2002 by boyleja>; APPROVED <21 FEB 2002 by golinofr>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> gwr 971119
Subject: FY 74- FY 75 BRAZIL CASP
TAGS: PFOR, BR
To: BRASILIA INFO RIO DE JANEIRO
SAO PAULO
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005